ROMAN EMPIRE.

this case an universal ruin must ensue; the laws are then eluded more dangerously, than they are infringed by a fovereign prince, who, being always the greatest citizen in the state, is most concerned to labour at its preservation.

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By the constant practice of ancient customs and manners, and a peculiar use that was made of poverty, the fortunes of all the people in Rome were very near upon a level; but in Carthage, some particular persons boasted the wealth of kings.

The two prevailing factions in Carthage were fo divided, that the one was always for peace, and the other always for war; by which means it was impossible for that city, either to enjoy the one, or

engage in the other to advantage.

In Rome, (a) war immediately united the feveral interests, but in Carthage it divided them still more.

In a monarchy, feuds and divisions are easily quieted, because the prince is invested with a coercive power to curb both parties; but they are more lasting in a commonwealth, because the evil generally feizes the very power which only could have wrought a cure.

In Rome, which was governed by laws, the people entrusted the senate with the management of affairs; but in Carthage, which was governed by fraud

(a) Hannibal's presence put an end to all the seuds and divisions which till then prevailed among the Romans; but the presence of Scipio irritated those which already sublisted among the Carthaginians, and shakled, as it were, the strength of the city; for the common people now grew diffident of the generals, the senate, and the great men; and this made the people more furious. Appian has given us the history of this war, carried on by the first Scipio.